1	BEFORE THE ILLINOIS POLLUTION CONTROL BOARD						
2							
3	IN THE MATTER OF:)						
4	PROPOSED NEW 35 ILL. ADM.) R08-17 CODE PART 223 STANDARDS) (Rulemaking - Air)						
5	AND LIMITATIONS FOR) ORGANIC MATERIAL EMISSIONS)						
6	FOR AREA SOURCES)						
7							
8	Proceedings held on April 30, 2008, at 9:06 a.m., at the Illinois Pollution Control Board, 1021 North Grand Avenue						
9	East, Springfield, Illinois, before Timothy J. Fox, Hearing Officer.						
10	nearing officer.						
11							
12							
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3	Board Members present:
4	Chairman G. Tanner Girard Board Member Thomas E. Johnson
5	Board Member Nicholas J. Melas Board Member Andrea S. Moore
6	
7	Board Staff Members present:
8	Anand S. Rao, Senior Environmental Scientist
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23	On behalf of National Paint & Coating: Association, Inc.
24	ASSOCIACION, INC.

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1	PROCEEDINGS
2	(April 30, 2008; 9:06 a.m.)
3	HEARING OFFICER FOX: Good morning,
4	everyone, and welcome to this Illinois Pollution Control
5	Board hearing. My name is Tim Fox and I am the hearing
6	officer for this rulemaking proceeding, which is entitled
7	"Proposed New 35 Illinois Administrative Code Part 223
8	Standards and Limitations for Organic Material Emissions
9	for Area Sources." The Board's docket number for this
10	rulemaking is R08-17. The Illinois Environmental
11	Protection Agency filed this rulemaking proposal on
12	January 2 of this year, 2008, and the Board accepted it
13	for hearing in an order dated January 24 of 2008.
14	I want to introduce all those who are present
15	here from the Board today. At my immediate right is
16	Board Member Andrea Moore, who is the lead board member
17	for this rulemaking, and two persons to my left is the
18	Board's acting chairman, Dr. G. Tanner Girard. Also
19	present at the far my far left is Board Member
20	Nicholas J. Melas and, to my far right, Board Member
21	Thomas E. Johnson. Also present, of course, at my
22	immediate left is Anand Rao of the Board's technical
23	staff, and I would also want to point out in the aqua
24	jacket toward the back of the room Marie Tipsord, who is

- 1 Acting Chairman Girard's attorney assistant and doubtless
- 2 known to virtually everyone in the room. I wanted to
- 3 introduce Member Moore, if she wanted to make any brief
- 4 comments at the commencement of the hearing.
- 5 BOARD MEMBER MOORE: Only to welcome
- 6 everyone here this morning in an effort to try and
- 7 establish a really good and thorough record to make a
- 8 good, solid decision.
- 9 HEARING OFFICER FOX: Very good. Today, of
- 10 course, is the first rulemaking -- first hearing in this
- 11 rulemaking. The second is now scheduled to take place
- 12 beginning on Wednesday, June 4, in Chicago. The
- 13 proceeding is governed, of course, by the Board's
- 14 procedural rules. All information that is relevant and
- 15 that is not repetitious or privileged will be admitted
- 16 into the record. Please note that any questions that are
- 17 posed today either by the board members or by the Board's
- 18 staff are intended solely to assist in developing a clear
- 19 and complete record for decision and would not reflect
- 20 any prejudgment or predetermination on the proposal
- 21 itself.
- 22 For this first hearing, the Board on April 16,
- 23 2008, received prefiled testimony from the Illinois
- 24 Environmental Protection Agency by Mr. Rory Davis. On

- 1 the same date the Board also received prefiled testimony
- 2 from the National Paint & Coatings Association by
- 3 Ms. Heidi K. McAuliffe, and on April 14 of 2008 the Board
- 4 received prefiled testimony from the Consumer Specialty
- 5 Products Association by Mr. Joseph Yost.
- 6 We will begin the hearing with prefiled
- 7 testimony. Having discussed the procedural issues with
- 8 the participants before hearing, we will begin with the
- 9 Agency, which is the proponent, of course, of this
- 10 rulemaking, and any summary that they might like to offer
- 11 will of course be followed by questions that those who
- 12 are present here today may have for them on the basis of
- 13 that prefiled testimony. We would then turn to Mr. Yost,
- 14 who again is appearing on behalf of the Consumer
- 15 Specialty Products Association, and then would turn to
- 16 Ms. McAuliffe. Mr. Biel was kind enough to let me know
- 17 as a procedural matter that Ms. McAuliffe was delayed in
- 18 her flight arriving in Springfield but suggested that she
- 19 was likely to be here within approximately an hour or
- 20 two, as I recall, based on her change of travel plans.
- 21 The court reporter of course would clearly
- 22 appreciate having everyone speak clearly and loudly and
- 23 avoid speaking at the same time as another person so that
- 24 she can have the simplest possible job in making a clear

- 1 transcript, but you're likely veterans of these things
- 2 and you knew that anyway.
- 3 Are there any questions at all about our
- 4 procedures as we get started? Very well. Mr. Matoesian
- 5 on behalf of the Agency, why don't we begin with
- 6 Mr. Davis. His prefiled testimony is of course admitted
- 7 as if read.
- 8 MR. MATOESIAN: Yes.
- 9 HEARING OFFICER FOX: Would he prefer to
- 10 start with a brief summary of any kind or go right to
- 11 questions?
- 12 MR. MATOESIAN: I think we're ready to go to
- 13 questions.
- 14 HEARING OFFICER FOX: Excellent. Why don't
- 15 we have the court reporter swear him in, of course, first
- 16 of all. Would you anticipate any other agency persons
- 17 fielding questions that we might need to swear in or
- 18 should we take care of that if it happens?
- 19 MR. MATOESIAN: If it happens, we can take
- 20 care of it.
- 21 HEARING OFFICER FOX: Very good.
- 22 (Whereupon the witness was sworn in by the
- 23 reporter.)
- 24 HEARING OFFICER FOX: And having been sworn

- 1 in, Mr. Davis, you're ready for questions. Are any of
- 2 the participants here -- do any of them have any
- 3 questions they would like to pose to Mr. Davis at this
- 4 time?
- 5 MS. LURKINS: I do.
- 6 HEARING OFFICER FOX: And please state your
- 7 name and any organization you might represent for the
- 8 record.
- 9 MS. LURKINS: My name is Lauren Lurkins and
- 10 I'm from Hodge Dwyer Zeman. I'm here on behalf of
- 11 Illinois Environmental Regulatory Group and on Willert --
- 12 and for Willert Home Products.
- 13 My first question is, I -- for Mr. Davis, I
- 14 can -- I see in your prefiled testimony but I'd like to
- 15 clarify, is it the intent of the Agency to follow the OTC
- 16 rule?
- MR. DAVIS: Yes.
- 18 MS. LURKINS: And turning to the technical
- 19 support document that was used as the basis for the
- 20 proposal, the Table 2.7.1, the "Estimated VOM Emission
- 21 Reductions for Consumer Products," how were the emissions
- in the table determined?
- 23 MR. DAVIS: Those were taken from I believe
- 24 a California assessment, and they were actually then

- 1 redone for New Jersey and we adjusted those for the
- 2 emission factors in Illinois.
- 3 MS. LURKINS: And I also noticed that when
- 4 reviewing the table there were a number of categories
- 5 that were included in the proposed rule but left off of
- 6 the support document. Could you tell me -- You know, for
- 7 example, number 8 in the rule, antiperspirants, is not
- 8 included in the emissions table. Number 58, toilet and
- 9 urinal care products, is also included in the rule but
- 10 not in the emissions table. Could you tell me why those
- 11 were left off?
- 12 MR. DAVIS: We actually didn't do our own
- 13 emission assessments for each product category. I
- 14 believe that when these were done, those products may not
- 15 have been in the list for the California Midterm Measures
- 16 II regulation, which is what the OTC model rule was based
- 17 off of, and then I think that was -- those were later
- 18 added and they -- I don't know that they ever did a -- an
- 19 emissions assessment for those specific products. Our
- 20 emission reduction estimates were taken from the MACTEC
- 21 white papers that were done for LADCO, and that included
- 22 the entire category, the consumer products, and didn't
- 23 break them down as -- in as much detail as the California
- 24 study.

- 1 MS. LURKINS: And how were the costs
- 2 determined?
- 3 MR. DAVIS: Those were also determined by
- 4 the -- from the California Midterm Measures II, and I had
- 5 stated in the -- in my testimony and the TSD, those were
- 6 probably overestimates, because most of the large
- 7 manufacturers of these products are marketing in
- 8 California and they'll not have to do as much
- 9 reformulation or R&D to formulate compliant products.
- 10 MR. RAO: Are they also marketing in OTC
- 11 states?
- 12 MR. DAVIS: Yeah, yeah, that -- also in the
- 13 OTC states they're -- you know, those rules go into
- 14 effect in 2009 also, so we would expect, you know, most
- of the major manufacturers would have, you know, east
- 16 coast and California.
- 17 MS. LURKINS: My final question, I know that
- 18 USEPA is also coming out with a rule hopefully in May.
- 19 If they come out with something different from your
- 20 proposal, will you adjust your proposal to reflect that
- 21 information?
- MR. DAVIS: Yeah. It was always -- well, we
- 23 would have to consider that, but it was always our
- 24 attempt to make our rules as consistent with the OTC

- 1 model rules, and I believe that's USEPA's intent also, to
- 2 make theirs as consistent with the state rules that are
- 3 out there already, so any changes I would assume we would
- 4 have to address.
- 5 MS. LURKINS: Thank you. Those are all my
- 6 questions.
- 7 HEARING OFFICER FOX: Thanks very much.
- 8 Mr. Yost?
- 9 MR. YOST: Yes, thank you, Mr. Fox.
- 10 Mr. Davis, two very quick questions. First of
- 11 all, if I may just preface my remarks by saying that your
- 12 agency did a commendable job of making this a very open
- 13 and transparent rulemaking process. You certainly
- 14 reached out to all the stakeholders and gave everybody an
- 15 opportunity to make suggestions, and we greatly
- 16 appreciate the extent to which the Agency really made
- 17 this very accessible and open to all potentially
- 18 interested stakeholders.
- 19 Secondly, also I'd like to say that I think as a
- 20 consequence, your proposed rule is pretty much dead-on
- 21 consistent with the OTC model rule, and the OTC model
- 22 rule provides a good framework. It's been used by 12
- 23 states and now Illinois, and I think it's a -- it would
- 24 provide significant benefits to this state, as it has

- 1 provided to other states.
- Now to the question, two questions. The OTC
- 3 model rule provides a 90-day time period for responding
- 4 to requests for information, and not only is that in the
- 5 OTC model rule, but it's in the rules -- the regulations
- 6 that were promulgated by 11 other states and the District
- 7 of Columbia. The 30 days that the Department is
- 8 proposing, I understand 30 days may be consistent with
- 9 other regulatory frameworks that you have for other
- 10 potentially air regulations or other type of regulations,
- 11 but the 90 days is -- again, it's a standard. It's the
- 12 standard that's uniformly applied in these states, and
- 13 given the fact that many of these companies, as we
- 14 mentioned, are -- it was mentioned sell on a nationwide
- 15 basis, a number of these companies are multinational
- 16 companies, and to comply with a request for
- 17 information -- first of all, we support the right of the
- 18 Agency to ask for this information. It's critical for
- 19 enforcement purposes and we certainly support that. All
- 20 we're asking for is a more reasonable amount of time to
- 21 comply with an administrative requirement of producing
- 22 information, and we --
- 23 HEARING OFFICER FOX: Mr. Yost, I wonder if
- 24 we could interrupt just for a moment.

- 1 MR. YOST: Yes, sir.
- 2 HEARING OFFICER FOX: Since you've
- 3 approached offering testimony, if we could have the court
- 4 reporter swear you in, that'll take just a moment, and
- 5 then we can have you resume immediately.
- 6 MR. YOST: Thank you. I apologize.
- 7 (Whereupon the witness was sworn in by the
- 8 reporter.)
- 9 HEARING OFFICER FOX: I'm sorry for the
- 10 interruption.
- 11 MR. YOST: No, no, and certainly, Mr. Fox, I
- 12 apologize. I didn't mean to sort of cross that line of
- 13 testimony.
- 14 But would your agency consider amending the
- 15 proposed rule so that it in this case would be consistent
- 16 with the model rule and the rule regulations -- final
- 17 regulations in 11 other states with the 90-day time
- 18 period?
- 19 MR. DAVIS: Yeah, that's certainly something
- 20 we'd consider. Like you said, that was from our
- 21 compliance section. They thought that 90 days was a
- 22 little long. As far as I'm concerned, if it, you know,
- 23 keeps it consistent with the OTC model and, you know, any
- 24 other forthcoming rules, then I would be amenable to

- 1 that. It didn't end up in the errata. You know, we were
- 2 still having conversations about that within the Agency,
- 3 but I would certainly say that that's something we can
- 4 consider, you know, if that's going to be a major problem
- 5 for larger companies. One reason we didn't go right away
- 6 and -- or to a 90-day is that we don't really ask for any
- 7 reporting --
- 8 MR. YOST: Sure.
- 9 MR. DAVIS: -- and all of our reporting is
- 10 upon request.
- MR. YOST: Okay.
- MR. DAVIS: So the difference would be that
- 13 the 90 days that some states ask for, they're requiring
- 14 reporting, and we didn't anticipate, you know, actually
- 15 receiving reports.
- MR. YOST: Okay. Absolutely, and -- but I
- 17 think also, Mr. Davis, with these -- the type of
- 18 information, product formulation, etc., that is
- 19 contemplated in Section -- section number here --
- 20 223.270, that's somewhat -- those are the same type of
- 21 reporting requirements, for instance, that California has
- 22 and that other states with the OTC have.
- MR. DAVIS: Right.
- 24 MR. YOST: And thus, again, we just urge the

- 1 Agency to consider that, because again, on other major
- 2 points, the proposed rule is entirely consistent with the
- 3 OTC model. And thank you for entertaining that
- 4 consideration. The second point -- and this is really a
- 5 procedural matter --
- 6 MR. RAO: Mr. Yost, before you go to the
- 7 second --
- 8 MR. YOST: Yes, sir.
- 9 MR. RAO: -- I had a follow-up relating to
- 10 this 30-, 90-day issue.
- MR. YOST: Yes, sir.
- 12 MR. RAO: I noticed that in addition to the
- 13 Section 223.270 --
- MR. YOST: Yes.
- MR. RAO: -- there's another section,
- 16 233.275, which deals with consumer products that contain
- 17 perchloroethylene and methylene chloride.
- MR. YOST: Yes, sir.
- 19 MR. RAO: That section also specifies a time
- 20 period for, you know, responding to agency requests for
- 21 information, and it's -- I think the proposed time period
- 22 is 30 days.
- MR. YOST: Yes, sir, that's correct.
- MR. RAO: You're okay with that 30 days or

- 1 is the Agency also looking at -- to see if that needs to
- 2 be changed to 90 days?
- 3 MR. DAVIS: I would say if we were to change
- 4 one, we'd probably change them all.
- 5 MR. YOST: But -- And actually, Mr. Rao, if
- 6 I -- this reporting requirement would be for products
- 7 that contain these three chlorinated compounds. Several
- 8 other states have this. Not all the OTC states have
- 9 this, but most do. It's sort of the majority of the
- 10 states who have that. The companies would -- Actually,
- in some states it's mandatory that they have to file
- 12 this, and I believe it's March 1 in several of these
- 13 states, so with this type of information, the companies
- 14 would have it readily accessible. Our concern really
- 15 goes to -- and so therefore we really don't object --
- 16 although for consistency it would be nice to have 90
- days, but we don't object to 30 days there because,
- 18 again, the companies at least for other states have
- 19 already developed that information, but with the
- 20 reporting requirements in 223.270, that's much broader --
- 21 potentially broader in nature and companies may not have
- 22 already developed that for -- in response to requirements
- 23 in other states. But thank you. You raised a very good
- 24 point.

- 1 MR. RAO: Yeah.
- 2 MR. YOST: And the two time frames are
- 3 important, but this is the more -- at least from our
- 4 perspective the more important of the two we would
- 5 suggest the Agency consider making revisions to.
- 6 MR. RAO: Okay. Yeah. I just wanted to
- 7 make sure that you were aware of that section.
- 8 MR. YOST: Yes, sir.
- 9 MR. RAO: Thirty days. Thank you.
- 10 MR. YOST: Thank you, Mr. Rao. Appreciate
- 11 it.
- 12 And then one other issue, Mr. Davis, the date --
- 13 the requirement for companies to file information about
- 14 their date codes, and again, this date codes,
- 15 companies -- and this is an essential provision of this
- 16 rule and essential provision of other states' consumers
- 17 products rule. The companies must have a date of
- 18 manufacture on their products. We certainly support
- 19 that. It's necessary. It's the way agencies can ensure
- 20 compliance, and we support the Agency's draft proposal to
- 21 follow California in providing for either a date of
- 22 manufacture, like let's say today, 4-30 of '08, or a
- 23 Julian date code in a specified format, and this is
- 24 consistent with California and consistent with the OTC

- 1 model, and also to provide some companies the flexibility
- 2 to have individual date codes. Date codes are used not
- 3 just only to convey information about dates, but many
- 4 companies use them for control purposes. They can tell
- 5 the batch the product was made, the plant, etc., and so
- 6 it has a wealth of information, and some companies like
- 7 to have unique date codes, and as the Agency has
- 8 proposed, those companies have to file an explanation,
- 9 which we fully support.
- The problem is that when the OTC model was
- 11 drafted, it was drafted with the anticipation that the
- 12 rule be promulgated well before a year's time. The way
- 13 this rule is currently drafted, the companies would have
- 14 to provide information to the Agency no later than 12
- 15 months before the effective date of the standards in this
- 16 rule, which would be essentially 1-1-08. Well, this --
- 17 as you can tell, this is not even a final rule yet, so it
- 18 would have been impossible for companies to comply with
- 19 this. What we're asking is a very modest technical
- 20 amendment that would allow companies to provide
- 21 information six months after the date that this rule
- 22 becomes promulgated as a final rule, and as a precedent
- 23 for that -- although it's not binding precedent but it's
- 24 merely a persuasive precedent -- Michigan for instance,

- 1 Michigan came out with a rule -- it took them a while to
- 2 get the -- their first go-around -- back in 2006, I
- 3 believe, 2005, 2006. The years blend together. But they
- 4 did not promulgate the final rule until January, and
- 5 technically the company should have -- January 27.
- 6 Technically the company should have filed their date code
- 7 information on January 1. Michigan gave them until
- 8 July 1 to file information.
- 9 And so since we don't know exactly when this rule
- 10 will be promulgated as final, I would suggest that
- 11 instead of putting date certain, words to the effect
- 12 that -- again, it's provided in the testimony, but six
- 13 months after the date of promulgations of final rule,
- 14 that would give companies ample time to comply with this
- 15 and to give the Agency the information that's necessary
- 16 but also will ensure that companies don't unintentionally
- 17 violate an administrative provision of this rule.
- 18 MR. DAVIS: The Section 223.250, I believe
- 19 in our errata we tried to get most of the reporting on an
- 20 upon-request basis, and I believe we just missed putting
- 21 that on the product data.
- MR. YOST: Okay.
- MR. DAVIS: So actually, we wouldn't be
- 24 requesting or requiring -- if a company doesn't use a

- 1 Julian date code, we wouldn't really -- we'd like to not
- 2 require that they send us a report on their date coding
- 3 system and that the -- we would probably like to require
- 4 them to submit that explanation upon request, and that --
- 5 you know, if that -- we were to go 90 days, then that
- 6 would probably be a 90-day switch also, you know, but I
- 7 think that just didn't get into the errata. And we have
- 8 been receiving date codes, quite a few, and we never
- 9 really intended on receiving all of them, and the way the
- 10 OTC rule is written, people were, you know, submitting
- 11 them before we even had a final rule, and then we were
- 12 going to put that in the errata that those reports should
- 13 be submitted upon request.
- MR. YOST: Mr. Davis, that's all the
- 15 questions I have. Thank you very much, sir.
- MR. RAO: Just a follow-up. How will the
- 17 Agency know when to request that information? How will
- 18 you know these regulated entities are using unique date
- 19 codes if they don't let you know?
- 20 MR. DAVIS: As far as enforcement goes, the
- 21 date code is the enforcement mechanism. You know, they
- $22\,$ have to be date coded. If they have a date code on them
- 23 that it's -- you know, it's obviously other than a Julian
- 24 date, then we'll request them. The enforcement we

- 1 foresee being, you know, spot checks and, you know, of
- 2 course if there are any complaints, but then, you know,
- 3 if they -- if that were the case, if it were not a Julian
- 4 date code, then, you know, we'd request that. Also we
- 5 had considered that, you know, a lot of other states are
- 6 receiving these codes too, so we may be able to get in
- 7 touch with them.
- 8 BOARD MEMBER JOHNSON: So are you going to
- 9 be in charge of the roving teams of agency people going
- 10 to Schnucks to check the --
- 11 MR. DAVIS: No, I will not be doing that.
- 12 HEARING OFFICER FOX: But just to -- and I'm
- 13 sorry to interrupt you, Mr. Rao.
- MR. RAO: Yeah.
- 15 HEARING OFFICER FOX: It sounded as if you
- 16 had considered -- and I don't mean to commit you to
- 17 this -- a second errata sheet that would address that
- 18 issue among any others that might arise?
- MR. DAVIS: Sure, yeah.
- 20 HEARING OFFICER FOX: Very good. Were there
- 21 any other questions for Mr. Davis? Mr. Biel, if you'd
- 22 identify yourself, please, for the --
- MR. BIEL: Yeah. Mark Biel, executive
- 24 director of the Chemical Industry Council of Illinois. I

- 1 also have the pleasure of representing National Paint &
- 2 Coatings Association of Illinois. As part of some
- 3 comments that were filed by National Paint & Coatings
- 4 regarding the AIM rule, there was a concern regarding
- 5 labeling requirements --
- 6 MR. DAVIS: Right.
- 7 MR. BIEL: -- and I -- the proposed rule
- 8 stipulates VOM content of the coating be displayed on the
- 9 can, and what National Paint & Coatings had requested was
- 10 the possibility that for Section 223.320, Section (c),
- 11 clarifying that either VOM content or VOC content may be
- 12 displayed on the can, and for consistency purposes, I
- 13 think that was something they would like to see and
- 14 eliminate some confusion.
- MR. DAVIS: Right. We did consider that.
- 16 We'll have to take a second look at that. That could be
- 17 included. We did in our definition try to clear that up,
- 18 that VOM content is VOC content. I suppose it could read
- 19 clearer in the rule. It wasn't our intent that products
- 20 sold in Illinois would have to be labeled with a VOM
- 21 rather than VOC. Obviously, if they have a VOC content,
- 22 that would -- you know, it was our intent from the
- 23 definition of VOM and VOC in the definition section that,
- 24 you know, if you have a VOC content on your label, then

- 1 obviously that would be fine for a VOM. We can consider,
- 2 you know, in Section (c) here VOM or VOC content maybe
- 3 with some quotation marks. I don't know exactly how we'd
- 4 write that. But it really wasn't our intent to have
- 5 separate labeling for Illinois and other states.
- 6 MR. BIEL: Okay. Mr. Fox, that was the only
- 7 question I had. I did talk to Heidi. She was at the
- 8 airport as of -- Springfield airport as of ten minutes
- 9 ago. You know how abundant the cabs are out there, so
- 10 she was hopeful that she would be here relatively
- 11 quickly, and that was ten minutes ago, so --
- 12 HEARING OFFICER FOX: Very good. I
- 13 appreciate the update. Certainly we can continue in the
- 14 meantime with any additional questions. Ms. Lurkins?
- 15 Mr. Yost?
- MR. YOST: Those are all the questions I
- 17 have, Mr. Fox.
- 18 HEARING OFFICER FOX: We can certainly
- 19 return to you. I suspect that there are board members
- 20 and staff that have some questions for you, Mr. Davis.
- 21 Mr. Rao, please go ahead.
- MR. RAO: Mr. Davis, on page 3 of your
- 23 testimony, you state at the time the proposed regulation
- 24 was submitted to the Board, it was considered unlikely

- 1 that national rules for these sources to be finalized and
- 2 in effect by January 1, 2009. As indicated by National
- 3 Paint & Coating Association, the USEPA has finalized its
- 4 proposal for aerosol coating. Would you please comment
- 5 on whether the Board should continue to consider the
- 6 portion of the Agency's proposal dealing with aerosol
- 7 coating since NPCA has recommended that we withdraw that
- 8 portion of the rule?
- 9 MR. DAVIS: We were doing some -- We looked
- 10 into this prior to this hearing. The aerosol portion
- 11 that has the USEPA -- or the national rule is -- has been
- 12 finalized, and I believe that legal challenges are open
- 13 until May 23. If that were to clear all the challenges
- 14 and becomes a final rule, then we would consider
- 15 withdrawing that portion of the rule.
- MR. RAO: I have a related question. In
- 17 terms of how those rules are implemented in Illinois,
- 18 with a number of other air rules, when USEPA adopts a
- 19 rule, we still go through the rulemaking at the state
- 20 level. Would these rules -- if the USEPA adopts, you
- 21 know, the coating rules and it, you know, goes through
- 22 the appeal period, will that become self-implementing in
- 23 the state and we don't have to go through this
- 24 rulemaking?

- 1 MR. DAVIS: I believe so. Well, for the
- 2 aerosol portion, yeah, I believe that -- I don't think
- 3 that we have to do a state rule when the national rule
- 4 becomes effective. Is that -- Was that your question?
- 5 MR. RAO: Yes.
- 6 MR. DAVIS: It's self -- okay.
- 7 MR. RAO: Yeah. And --
- 8 HEARING OFFICER FOX: Mr. Davis, do you --
- 9 you have referred and other participants have referred as
- 10 well to the USEPA's final action on that aerosol coating
- 11 issue. Do you by any chance have available for
- 12 introduction as an exhibit in this proceeding a copy of
- 13 that document from the Federal Register or other legal
- 14 source?
- MR. DAVIS: I believe at my desk I do.
- 16 MR. MATOESIAN: I have one at my desk too as
- 17 well.
- 18 HEARING OFFICER FOX: Is that something that
- 19 perhaps if we take a break we could have you introduce
- 20 after the break?
- MR. MATOESIAN: Sure.
- 22 HEARING OFFICER FOX: Excellent. That'd be
- 23 very helpful for the Board's record. I'd appreciate it.
- MR. MATOESIAN: Actually, I brought a copy

- 1 with me, if you'd like.
- 2 (Discussion held off the record.)
- 3 MR. RAO: Mr. Davis, on page 5 of your
- 4 testimony you state that the regulations with identical
- 5 limits in the OTC region and California support the
- 6 technical feasibility of the proposed rules since they
- 7 already adopted these rules. Could you please comment on
- 8 whether any of the Region 5 states are planning to adopt
- 9 or already have adopted similar rules?
- 10 MR. DAVIS: I believe that Ohio has already
- 11 adopted. I'm not sure about Michigan. They were having
- 12 some trouble. I think they -- Michigan also -- Michigan
- 13 and Ohio. I don't believe Indiana or Wisconsin yet.
- 14 MR. RAO: And I had a few questions
- 15 regarding the rule language. It's more --
- MR. DAVIS: Sure.
- 17 MR. RAO: -- about consistency. The first
- 18 section is 223.203. I think it's the definitions
- 19 section, page 6 of the proposed rules. This section
- 20 states that definitions contained in this section apply
- 21 only to the provisions of this subpart, and when you go
- 22 to the first definition of adhesive, it states that
- 23 adhesive means for purposes of this part any product that
- 24 is used to bond one surface to other materials, so can

- 1 you please clarify whether this definition extends beyond
- 2 the subpart or is it applicable only to subpart (b)?
- 3 MR. DAVIS: That would be -- It should just
- 4 be for the subpart, and in doing the definitions, we had
- 5 them separate and then we had them together and then we
- 6 separated them again at the request of one of -- you
- 7 know, one of our stakeholders. We should probably check
- 8 and see if there's any --
- 9 MR. RAO: Okay.
- 10 MR. DAVIS: -- any more, but I would say
- 11 that that's a good catch and that that should be changed.
- 12 And all the definitions should be for the subpart only --
- MR. RAO: Okay.
- MR. DAVIS: -- because having definitions
- 15 for all three parts did cause a few problems, so we
- 16 separated them back out. Usually the definitions are all
- 17 at the beginning, but --
- 18 BOARD MEMBER JOHNSON: And you were
- 19 referring to adhesives.
- 20 BOARD MEMBER MOORE: Right.
- MR. RAO: Yeah.
- BOARD MEMBER JOHNSON: Okay.
- MR. RAO: And, yeah, we did go through the
- 24 rules, you know, maybe not in-depth since our rulemaking

- 1 coordinator just left our agency, so we may find more of
- 2 this and bring it up at the second hearing. Okay. The
- 3 second question on the rules is at Section 223.207. It's
- 4 on page 36 of the rule. This section sets forth that the
- 5 effective date of VOM standards for consumer products
- 6 that are registered under Federal Insecticide, Fungicide
- 7 and Rodenticide Act, also known as FIFRA, will be January
- 8 1, 2010. Could you please explain why the compliance
- 9 date for these products are set one year later than the
- 10 others?
- 11 MR. DAVIS: I believe that that was to give
- 12 those products maybe a little bit more time to
- 13 reformulate. If Mr. Yost has -- --
- MR. YOST: Actually, if I can address that,
- 15 Mr. Rao, the CSPA represents a large number of consumer
- 16 products that are regulated by FIFRA. For instance, if
- 17 something kills mold and mildew, that's a FIFRA-regulated
- 18 product. You don't normally think of that as a
- 19 pesticide, but it is. That product is regulated by
- 20 the --
- 21 MR. BIEL: The Department of Agriculture.
- 22 MR. YOST: Okay. The Department of
- 23 Agriculture regulates pesticides. If there's any change
- 24 in formulation or labels, manufacturers of regulated

- 1 pesticide products have to get approval by USEPA and in
- 2 Illinois by the Department of Agriculture. Thus, the --
- 3 all the state rules that -- for consumer products,
- 4 California, OTC-based rules, etc., provide one additional
- 5 year because it takes that additional time to work
- 6 through other sister agencies to get approval for any
- 7 type of change, even a label change, for instance, so
- 8 that's the rationale for that additional year. And
- 9 again, this provision is dead-on consistent with existing
- 10 California regulations and every other state consumer
- 11 product regulations based on the OTC.
- MR. RAO: Thank you very much --
- MR. YOST: Yes, sir.
- 14 MR. RAO: -- for the clarification. Next
- one is on Section 233.208 on the same page. Subsection
- 16 (a) refers to California Code Section 41712, subsection
- 17 (h)(2). Could you please clarify whether this California
- 18 rule is incorporated by reference in the proposed rules,
- 19 or should we do that?
- 20 MR. DAVIS: I believe it was, but -- are you
- 21 suggesting it wasn't or --
- MR. RAO: Well, no, because usually when you
- 23 cite to a rule, it also says as incorporated by reference
- 24 somewhere.

- 1 MR. DAVIS: Oh, I see.
- 2 MR. RAO: So I didn't see that.
- 3 MR. MATOESIAN: I would say -- It is
- 4 incorporated under 120(o), page 5, but we should have
- 5 stated as incorporated by reference, so we'll put that
- 6 into the errata.
- 7 MR. RAO: Okay. Thanks. And could you also
- 8 check if there are other sections in the rule that need a
- 9 similar fix?
- MR. MATOESIAN: Okay.
- 11 MR. RAO: And my next question is on
- 12 223.230, subsection (e). It's on page 39. Subsection
- 13 (e) sets forth that VOM limits specified in 223.205(a)
- 14 shall not apply to any LVP-VOM. It's low vapor pressure
- 15 VOM. Could you please clarify whether this provision is
- 16 intended to exclude LVP-VOM in determining compliance
- 17 with the VOM standards that if a product containing
- 18 LVP-VOM would still be subject to the VOM standards if it
- 19 contains other types of VOMs?
- 20 MR. DAVIS: I'm not sure I understand your
- 21 question.
- MR. RAO: If a product contains LVP-VOM, is
- 23 that exempted from the standard?
- MR. DAVIS: I believe it's not counted in

- 1 the --
- 2 MR. RAO: It's not counted? But if it
- 3 contains other VOM, other types of VOM, it's still
- 4 subject to the standard.
- 5 MR. DAVIS: Yes.
- 6 MR. RAO: Okay. And that was just a
- 7 clarification. My final question is I think maybe a
- 8 typographical error, but I just wanted to get that on the
- 9 record. It's on Section 223.285, subsection (c). This
- 10 section refers to an ASTM standard. It's ASTM
- 11 D4359-90(2000)el. Could you please clarify whether the
- 12 last two letters, "el," referenced in the standard is a
- 13 typographical error, or is it part of the standard?
- MR. DAVIS: I believe that should be el.
- MR. RAO: el. Because when I look at the
- 16 incorporations by reference, I didn't see that as part of
- 17 the standard names. When you go to Section 223.120 on
- 18 page 4, it just lists this as --
- MR. DAVIS: Sure.
- 20 MR. RAO: -- ASTM D4359-90. Could you
- 21 please just take a look at that and make sure we have the
- 22 correct name of the standard? That's all I have.
- 23 MR. DAVIS: Sure. I think that's just a
- 24 more specific cite.

- 1 MR. RAO: Okay.
- 2 MR. DAVIS: And one should --
- MR. RAO: Maybe we just ought to fix the --
- 4 okay. Thank you very much.
- 5 HEARING OFFICER FOX: Do any of the board
- 6 members have a question for Mr. Davis? Mr. Yost?
- 7 MS. MCAULIFFE: Hi.
- 8 HEARING OFFICER FOX: I should have the
- 9 record reflect that you must be Heidi McAuliffe and that
- 10 you joined us during some of the questions that were
- 11 posed to Mr. Davis. Welcome. I'm sorry for your travel
- 12 difficulties.
- MS. MCAULIFFE: Thank you very much, and I
- 14 do apologize for being late. I had intended to be here
- 15 yesterday evening and here on time for the hearing this
- 16 morning. So I do have just some -- a few questions, if
- 17 you don't mind.
- 18 HEARING OFFICER FOX: If you would just
- 19 identify yourself and the organization you represent for
- 20 the benefit of the court reporter, please go ahead.
- 21 MS. MCAULIFFE: Very good. My name is Heidi
- 22 McAuliffe. I am counsel for government affairs, National
- 23 Paint & Coatings Association. National Paint & Coatings
- 24 Association has a caulk, sealants and adhesives

- 1 committee. Our member companies that participate in that
- 2 committee manufacture caulks, sealants and adhesives that
- 3 are covered by the consumer products rule. We also have
- 4 a spray paint manufacturers' committee that consists of
- 5 manufacturers and suppliers to the aerosol coatings
- 6 industry, so I'm here on behalf of those members who are
- 7 covered by the consumer products rule and by the proposed
- 8 aerosol coatings rulemaking, the rule that you have in
- 9 front of you today.
- 10 With regard to the consumer products rule, I have
- 11 reviewed all the rules. With regard to the adhesives and
- 12 sealants provisions in there, I have found them to be
- 13 consistent with the OTC model rule and the California
- 14 rule, and I applaud your efforts on that behalf. We are
- 15 very concerned with consistency and uniformity across the
- 16 country with these regulations. I think the only concern
- 17 that we had was some of the reporting requirements.
- 18 HEARING OFFICER FOX: If I may interrupt
- 19 you, Ms. McAuliffe, I -- it's -- you're on the verge, I
- 20 think, of offering some testimony. Why don't we swear
- 21 you in so you can proceed right through that and then to
- 22 any questions that you might have. And I apologize for
- 23 breaking in.
- MS. MCAULIFFE: Very good.

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1 (Whereupon the witness was sworn in by the
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- 2 reporter.)
- 3 HEARING OFFICER FOX: Sorry to interrupt
- 4 you. Please go ahead.
- 5 MS. MCAULIFFE: My only concern with the
- 6 consumer products regulation with regard to those
- 7 particular categories was the time requirement for
- 8 responding to a request for information, and I would urge
- 9 you to make that consistent with the OTC model rule, as I
- 10 think the time differences are much tighter in your
- 11 proposed regulation, and those are the types of
- 12 provisions that -- even though the standards and the
- 13 definitions are the same for manufacturers, those are the
- 14 types of provisions that can drive the regulatory people
- 15 crazy and tie them up for a period of time, whether
- 16 they're large or small companies, so I would encourage
- 17 you to address that.
- 18 With regard to the aerosol coatings, I understand
- 19 that I did miss the pivotal question that I came to ask
- 20 you about the aerosol coatings proposal, and that was how
- 21 you feel about the USEPA's final rule and whether or not
- 22 you would withdraw your rulemaking in the event there's
- 23 no challenge to it, so I think I would just like to add
- 24 on a few comments to that, as I'm pleased to hear that

- 1 you're -- you would consider withdrawing that rulemaking,
- 2 because I believe there would be very significant issues
- 3 for the Illinois EPA if you went forward with that
- 4 rulemaking. The table of MIR values is a very
- 5 significant item in that rulemaking that will require a
- 6 great deal of maintenance and care, I believe, over the
- 7 years; that I think it would be perhaps difficult for the
- 8 Agency, difficult I think very much for manufacturers
- 9 that have to comply with that rulemaking if we had to --
- 10 well, let me back up a little.
- 11 The table of MIR values is being updated right
- 12 now by California. That updating has to take place on a
- 13 periodic basis to reflect the current science for
- 14 reactivity. Once California updates their table of MIR
- 15 values, that sort of updating would have to take place
- 16 anywhere else that there is a reactivity rule where those
- 17 compounds have been incorporated into the rulemaking, so
- 18 EPA -- USEPA, now that they have their proposed
- 19 rulemaking out there with their own table of reactivity
- 20 values, will find themselves in a position to where they
- 21 have to update their table on a periodic basis, which is
- 22 a significant effort on their part, and I -- and for any
- 23 agency to go through that kind of a rulemaking on such a
- 24 very complex scientific issue, so I think it would be a

- 1 very wise decision on your part to avoid that type of
- 2 maintenance activity for the table of MIR values, and the
- 3 difficulty for manufacturers would be if there was
- 4 changes in California and then there was slightly -- you
- 5 know, a time lag between the changes in the EPA and then
- 6 there was a time difference between the changes in
- 7 Illinois, it would be very difficult for manufacturers to
- 8 maintain compliant products across the country if these
- 9 reactivity values were kind of changing in a wave, you
- 10 know, first in California, then somewhere else and then
- 11 somewhere else.
- 12 So we see that as a very significant issue with
- 13 the aerosol coatings category and a very difficult issue
- 14 to coordinate from state agency to state agency and
- 15 federal agency, so I would really encourage you to go
- 16 forward with your plans or your efforts to consider
- 17 withdrawing the aerosol coatings regulation.
- 18 HEARING OFFICER FOX: Very good. Did you
- 19 have questions, Ms. McAuliffe, that you'd wish to pose to
- 20 the Agency at this point?
- 21 MS. MCAULIFFE: The question I think I have
- 22 is what would be your time frame for withdrawing the
- 23 aerosol proposal?
- MR. DAVIS: I believe May 23 is when the

- 1 national rule kind of gets out of the woods --
- MS. MCAULIFFE: Right. That would be --
- 3 MR. DAVIS: -- for legal challenge. Sixty
- 4 days.
- 5 MS. MCAULIFFE: -- sixty days from the date
- 6 of final publication.
- 7 MR. DAVIS: And I think that's May 23. Our
- 8 second hearing is scheduled for --
- 9 BOARD MEMBER JOHNSON: June 4.
- 10 MR. DAVIS: -- June 4, so that would --
- MS. MCAULIFFE: Okay. So assuming there's
- 12 no untoward events with regard to EPA's final rule, that
- 13 would be your --
- MR. DAVIS: Yeah. It is our position we
- 15 will withdraw. At the time of filing we didn't have a
- 16 final rule.
- MS. MCAULIFFE: Right.
- MR. DAVIS: And we've been promised things
- 19 before.
- MS. MCAULIFFE: I understand. So have we.
- 21 Very good. I think that's the only question that I had.
- 22 HEARING OFFICER FOX: Very good. Very good.
- 23 Mr. Yost, you had --
- MR. YOST: Yes, if I may, yes, sir. I just

- 1 realized I forgot to ask a question.
- 2 Mr. Davis, one very quick question. In
- 3 Section 223.205, as it was set forth in the standards,
- 4 there is a list of sections; for instance, the FIFRA
- 5 section, the exemption section, the innovative product
- 6 provision and also the alternative control plan. Again,
- 7 these are dead-on consistent with the OTC model rule.
- 8 The one thing that I noticed there that was missing,
- 9 though, is a variance provision. Is there a general
- 10 variance provision in the Illinois EPA rules that would
- 11 be applicable here to the consumer product regulation as
- 12 well?
- 13 MR. DAVIS: I believe so. I think we took
- 14 out any variance procedure because Illinois has its own
- 15 variance procedures that we follow.
- MR. YOST: Okay. I thought that might be
- 17 the case. I just wanted to confirm that.
- MR. DAVIS: Yeah.
- 19 MR. YOST: And I think history, let's just
- 20 use California as a example. History shows that there's
- 21 a very limited number of variances that are requested,
- 22 but they are very important, so as long as there's a
- 23 mechanism in place, we greatly appreciate that insight.
- 24 Thank you.

- 1 HEARING OFFICER FOX: Were there any
- 2 participants at all with any additional questions for
- 3 Mr. Davis at the Agency? The Board's members or staff,
- 4 did they wish to bring anything up with him? Very good.
- 5 We appear to be complete with the questions based on your
- 6 prefiled testimony, Mr. Davis, and I appreciate it very
- 7 much on behalf of the Board, I'm sure. Thank you for
- 8 your time and your work.
- 9 What I would like to propose -- this is slightly
- 10 unusual in terms of timing -- is to take a very short
- 11 break very soon in the course of the hearing.
- 12 Mr. Matoesian did produce copies of the federal documents
- 13 that of course we've been referring to that have taken
- 14 action on the aerosol coatings issue. What I'd like to
- 15 do is just take a brief break to get copies of those so
- 16 that they can be provided, and we can entertain a motion
- 17 to admit them as an exhibit for this hearing and
- 18 certainly give everyone a chance to lodge any objections
- 19 that they might have on the admission of those documents.
- 20 Why don't we take a short break and resume at ten
- 21 o'clock, at which time we can take care of that, and,
- 22 Mr. Yost, we can turn to your prefiled testimony and any
- 23 questions that we might have of you.
- MR. YOST: Thank you, Mr. Fox.

- 1 HEARING OFFICER FOX: Absolutely. We'll see
- 2 you here in ten minutes.
- 3 (Brief recess taken.)
- 4 HEARING OFFICER FOX: Thank you all for your
- 5 promptness in returning after the break, and I think
- 6 without surprising him I can turn things over very
- 7 quickly to Mr. Matoesian for a moment or two.
- 8 MR. MATOESIAN: Yes. I'll just introduce as
- 9 Hearing Exhibit 1 the Federal Register for Monday, March
- 10 24, 2008, which is the USEPA national volatile organic
- 11 compound emission standards for aerosol coatings final
- 12 rule, and then as Hearing Exhibit 2 I will admit a second
- 13 Federal Register from that same day that has a minor
- 14 amendment to the primary rule.
- 15 HEARING OFFICER FOX: And for the record,
- 16 thank you for your help in obtaining copies of those. I
- 17 appreciate it. And may I ask you to provide a copy to
- 18 the witnesses, please?
- MR. MATOESIAN: Okay.
- 20 HEARING OFFICER FOX: And Mr. Matoesian has
- 21 distributed copies. Ms. Lurkins, were you able to get a
- 22 copy?
- MS. LURKINS: Yes.
- 24 HEARING OFFICER FOX: I'm sorry. Was there

- 1 a motion -- If I have forgotten it, Mr. Matoesian, I'm
- 2 sorry. Was there a motion to admit that?
- 3 MR. MATOESIAN: Yes, I made a motion to
- 4 admit them.
- 5 HEARING OFFICER FOX: Was there any
- 6 objection on the part of any participant to the admission
- 7 of those? They will be admitted. As Mr. Matoesian
- 8 indicated, Hearing Exhibit No. 1 is the March 24, 2008,
- 9 Federal Register containing the final rule to which he
- 10 referred, and Hearing Exhibit No. 2 is from the same
- 11 March 24 Federal Register, the minor amendment to which
- 12 he also referred. Those will be admitted into the record
- 13 as those exhibit numbers.
- 14 When we broke for a few moments, Mr. Davis had
- 15 concluded his testimony and there were no apparent
- 16 further questions for him. Mr. Yost, that leads us to
- 17 you, as I think I indicated before the break. Your
- 18 prefiled testimony is of course admitted as if read into
- 19 the record on the basis of that prefiling a couple of
- 20 weeks ago. You've already been sworn in by the court
- 21 reporter, and if you would like to offer any summary of
- 22 your testimony, that would be great. We could also
- 23 proceed directly to questions if that would be your wish.
- 24 MR. YOST: Thank you. If I could just very

- 1 briefly summarize, Mr. Fox.
- 2 HEARING OFFICER FOX: Please go ahead.
- 3 MR. YOST: To very briefly summarize, the
- 4 CSPA, by way of explanation, represents a broad range of
- 5 consumer product manufacturers. We currently have
- 6 approximately 260 members, and they manufacture products
- 7 that are covered by this rule. In fact, at least
- 8 two-thirds of the proposed VOM limits here would have a
- 9 direct impact on CSPA member companies. CSPA has
- 10 participated very actively in the Illinois EPA
- 11 rulemaking, and we've also participated in every other
- 12 state that has initiated a rulemaking to develop a
- 13 consumer products regulation. We appreciate, again, the
- 14 very significant degree that the Agency went to to ensure
- 15 an open and transparent rulemaking process, but we
- 16 believe that the proposed rule is consistent with the OTC
- 17 model.
- 18 Again, we -- during the questions I raised two
- 19 technical amendments that we would like the Agency to
- 20 consider. We appreciate the Agency's willingness to
- 21 consider that. These standards are very stringent. They
- 22 will impose a burden, particularly on regional companies.
- 23 The CSPA represents a variety of companies, many who
- 24 market products on a nationwide basis, and to the extent

- 1 that these companies market products nationwide, they
- 2 generally comply with California VOC limits. California
- 3 would essentially set the lowest common denominator for
- 4 these nationwide manufacturers. Thus, those products are
- 5 compliant with California and are -- will be compliant
- 6 with the Agency's proposed limits.
- 7 The concern, however, is that there are regional
- 8 companies, companies that may not market products outside
- 9 of Illinois or, if they do market products outside of
- 10 Illinois, may not market products or sell products
- 11 outside even in some of the regional -- the states that
- 12 are contiguous with Illinois. For instance, Ohio has a
- 13 final rule, but that does not take effect until 1-1-09,
- 14 and Michigan has a final rule; I believe in 2006 it was
- 15 implemented. They amended that recently to include other
- 16 provisions that will ultimately make it entirely
- 17 consistent with what the Illinois EPA Agency is proposing
- 18 here.
- 19 But the point I'm trying to make is that it is
- 20 absolutely essential that adequate lead time be provided
- 21 for some of these regional companies. We don't represent
- 22 very many of those companies, so to a certain extent, I'm
- 23 not speaking directly for our members, although we may
- 24 have some that manufacture, a very limited number, but I

- 1 think the January 1, 2009, effective date is absolutely
- 2 critical. We support the Agency's adoption of that. It
- 3 is consistent with what the other states are doing.
- 4 So in summary, I'd just like to say that the
- 5 comprehensive strategy that the Agency has developed will
- 6 achieve benefits for this state, and the fact that it's
- 7 uniform makes it feasible for companies, especially large
- 8 companies, to comply with these Illinois regulations.
- 9 Again, we appreciate the opportunity to address the
- 10 Board. If there are any questions, I'll be happy to
- 11 answer any that you may have.
- 12 HEARING OFFICER FOX: Very good. Thank you,
- 13 Mr. Yost. Were there questions on the part of any of the
- 14 participants in this hearing? Anything they'd like to
- 15 direct to Mr. Yost? Seeing none, did anyone from the
- 16 Board, either the members or the staff, have a question
- 17 for Mr. Yost on the basis of his testimony?
- 18 MR. RAO: I just had one question.
- 19 MR. YOST: Certainly, Mr. Rao.
- 20 MR. RAO: It's mainly related to the USEPA's
- 21 rulemaking on consumer products. In your testimony you
- 22 had indicated that those rules may be finalized in
- 23 May 2008.
- MR. YOST: Yes, sir.

- 1 MR. RAO: Do you have any idea as to whether
- 2 it's moving along to meet that deadline or --
- 3 MR. YOST: Based on recent discussions with
- 4 the USEPA staff that's responsible for developing that
- 5 rule, May is the target date, and in terms of the
- 6 implementation date, it could possibly be May of 2009 or
- 7 maybe August of 2009. The lead staff person is a
- 8 gentleman named Mr. Bruce Moore, and Mr. Moore was the
- 9 person responsible for spearheading the USEPA's
- 10 development of the existing national rule that's in
- 11 effect in 1998, so he is I think the best person within
- 12 the entire USEPA to answer that question, and his latest
- 13 indication is May. Sorry for the expanded answer. I
- 14 just want you to understand we got it from the best
- 15 source possible from the USEPA.
- MR. RAO: Thank you.
- 17 HEARING OFFICER FOX: Any further questions
- 18 on anyone's part for Mr. Yost at this point? Neither
- 19 seeing or hearing any indication that there are,
- 20 Mr. Yost, certainly I'll thank you for your time and for
- 21 your information. I know that the Board appreciates it.
- 22 MR. YOST: Thank you again for the
- 23 opportunity, Mr. Fox.
- 24 HEARING OFFICER FOX: Very well. And that

- 1 allows us to turn to Ms. McAuliffe, and you of course
- 2 have been sworn in and your prefiled testimony is
- 3 admitted into the record as if read. Would you like to
- 4 offer any summary or any further summary of your
- 5 testimony or would you be available to proceed to any
- 6 questions that people may have for you?
- 7 MS. MCAULIFFE: I'd be available to proceed
- 8 right to questions.
- 9 HEARING OFFICER FOX: Excellent. Are there
- 10 any of the other participants who would wish to pose a
- 11 question to Ms. McAuliffe on the basis of her testimony?
- 12 I don't see any indication that there is, but the board
- 13 members or the board staff may have a question for her at
- 14 this point.
- MR. RAO: I have just one question.
- 16 Miss McAuliffe, earlier before you came and asked the
- 17 Agency a question about whether they were going to
- 18 withdraw their portion of the rules that -- you know,
- 19 when the USEPA has already finalized the rules, and they
- 20 said they'll wait until the appeal period is over to do
- 21 that. In case there's some roadblocks to the USEPA rule,
- $22\,$ $\,$ I'm assuming that this rule will go forward. My question
- 23 is that you had indicated, you know, concerns about the
- 24 MIR values table and how -- the maintenance of the table

- 1 by the Agency. In case if this rule goes forward for
- 2 whatever reason, do you think the rule should have some
- 3 provision which requires the Agency to make sure this
- 4 table is consistent with any updates done by California?
- 5 MS. MCAULIFFE: I would certainly recommend
- 6 that in the event there's no challenge to the EPA rule
- 7 that you go forward with withdrawal of the rule. As I
- 8 said before, the table of MIR values is vital to the
- 9 aerosol coatings regulation. A manufacturer cannot
- 10 figure out the reactivity -- relative reactivity of its
- 11 formula without knowing the reactivity factor or the MIR
- 12 value for each and every volatile component in that
- 13 formula, so having an accurate MIR value for the
- 14 compounds is very important. Having an accurate
- 15 scientifically, you know, peer-reviewed MIR value that's
- 16 consistent from California to, you know, Maine and North
- 17 Carolina is also important for a manufacturer's, you
- 18 know, compliance efforts.
- 19 If in fact we're subject to three different
- 20 aerosol coatings regulations, one in California, one in
- 21 Illinois and the USEPA rule, the worst possible situation
- 22 would be the -- you know, sort of a time wave of the
- 23 change in California, then resonating at some point with
- 24 Illinois, resonating at some point with EPA and getting

- 1 through all these different rulemaking processes. If
- 2 there was some way to tie the table of MIR values to
- 3 activities in California to update those MIR values, that
- 4 would probably be the best scenario. That's probably
- 5 unlikely for EPA, but hopefully your administrative
- 6 procedures and your rulemaking processes would allow you
- 7 to do it in EPA -- or in Illinois, but if you could tie
- 8 your rule incorporated by reference or however you would
- 9 do that under your rulemaking, then, you know, any
- 10 changes that are generated in California would
- 11 automatically become effective in Illinois. That would
- 12 be the best possible situation that I could foresee in
- 13 that event.
- MR. RAO: Okay. Thank you very much.
- 15 BOARD MEMBER JOHNSON: That leads to just
- 16 one question. You referred to California standards as
- 17 the lowest common denominator. By that you meant the
- 18 highest degree of regulation?
- MR. YOST: Yes, sir. Those are the
- 20 strictest standards, which of course your state is about
- 21 to adopt --
- BOARD MEMBER JOHNSON: Right, right.
- MR. YOST: -- most of those standards, and
- 24 in fact, you're adopting the standards that are currently

- 1 in effect in California right now.
- BOARD MEMBER JOHNSON: Okay. Thank you.
- 3 MR. YOST: Yes, sir.
- 4 HEARING OFFICER FOX: Were there any further
- 5 questions for Ms. McAuliffe on the part of the Board or
- 6 the Board's staff? Ms. McAuliffe -- I'm sorry. Did I
- 7 see an indication of a question?
- 8 MR. DAVIS: No. That's okay.
- 9 HEARING OFFICER FOX: Very well.
- 10 Ms. McAuliffe, thank you as well for your time and your
- 11 preparation for the hearing. We appreciate your
- 12 information very much.
- 13 MS. MCAULIFFE: Thank you for the
- 14 opportunity.
- 15 HEARING OFFICER FOX: Not at all. We appear
- 16 to have come to the end of the prefiled testimony, and
- 17 while I have -- had left at the door a sheet on which
- 18 potential witnesses could sign up, that was signed by
- 19 Mr. Yost, who has of course offered a summary of his
- 20 testimony and responded to questions, and Ms. Lurkins
- 21 from Hodge Dwyer Zeman, who indicated that she did not
- 22 wish to offer testimony. Is that correct, Ms. Lurkins?
- MS. LURKINS: That's correct.
- 24 HEARING OFFICER FOX: Very well. So we have

- 1 come to the end of the nonexistent testimony by persons
- 2 who did not prefile it, and that brings us close to a
- 3 point of adjournment. I do want to address a couple of
- 4 quick procedural issues, however.
- 5 In this docket, anyone may file written public
- 6 comments with the Board's clerk, and those may be made
- 7 electronically. I think you are all familiar with the
- 8 process of the electronic filing through our Clerk's
- 9 Office On-Line, and any questions about electronic filing
- 10 through COOL can certainly be addressed to our assistant
- 11 clerk, John Therriault, for help. Those filings with the
- 12 Board, whether paper or electronic, must also be served
- 13 on the hearing officer and on those persons whose names
- 14 are on the service list, and before filing, please check
- 15 with me or -- to ensure that you have the most recent and
- 16 current version of the service list.
- 17 The court reporter indicates that copies of the
- 18 transcript of this hearing should be available to the
- 19 Board by May 6, next Wednesday, and very soon after that
- 20 transcripts should be posted to the Board's Web site
- 21 under this docket number, R08-17. Once posted, of course
- 22 they can be viewed and downloaded and printed out free of
- 23 charge.
- 24 The second hearing is now scheduled to take place

- 1 beginning at 9 a.m. on Wednesday, June 4, in Chicago, and
- 2 the deadline for prefiling testimony for that second
- 3 hearing is Wednesday, May 21. If anyone has questions
- 4 about the procedural aspects of this rulemaking, you may
- 5 certainly contact me, and my e-mail address and direct
- 6 phone number are in the notice of hearings and any future
- 7 hearing officer order that would go out.
- 8 Have I overlooked any matters that need to be
- 9 addressed at this time? Seeing no indication that I
- 10 have, I'd like to repeat my thanks certainly to the
- 11 witnesses and those who have helped prepare them for your
- 12 time and efforts. The hearing is adjourned. Thank you.
- 13 (Hearing adjourned)

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1	STATE OF ILLINOIS)
2) SS COUNTY OF BOND)
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4	I, KAREN WAUGH, a Notary Public and Certified
5	Shorthand Reporter in and for the County of Bond, State
6	of Illinois, DO HEREBY CERTIFY that I was present at the
7	Illinois Pollution Control Board, Springfield, Illinois,
8	on April 30, 2008, and did record the aforesaid Hearing;
9	that same was taken down in shorthand by me and
10	afterwards transcribed, and that the above and foregoing
11	is a true and correct transcript of said Hearing.
12	IN WITNESS WHEREOF I have hereunto set my hand
13	and affixed my Notarial Seal this 6th day of May, 2008.
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17	Notary PublicCSR
18	#084-003688
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